Getting the price right

Drinking Water 123

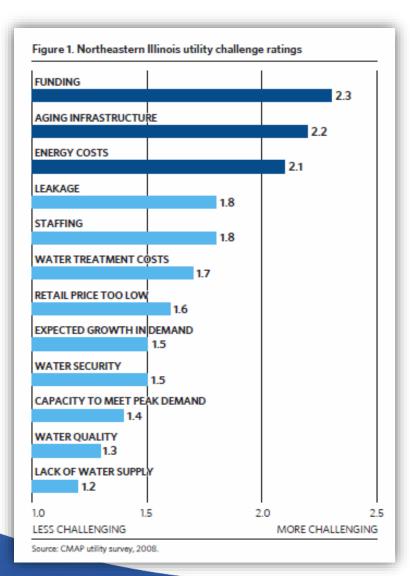
July 23, 2019

Margaret Schneemann Water Resource Economist





Why is water pricing important



Top Water Industry Issues (2018)

- 1. Renewal and replacement of aging water infrastructure
- 2. Financing for capital improvements
- 3. Public understanding of the value of water systems and services





What are we paying for?

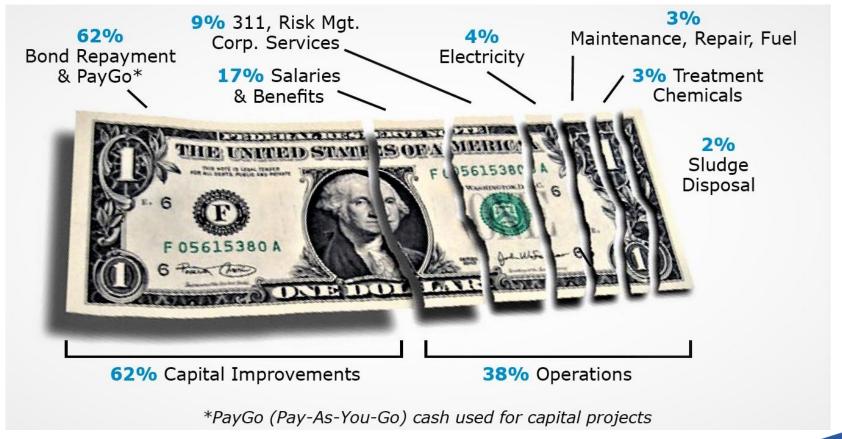


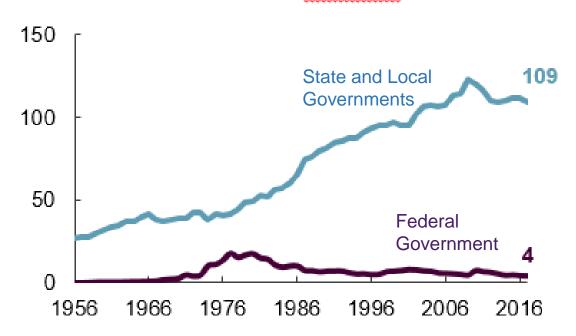
Image: Charlotte-Mecklenburg Utilities. Percentages are for specific utility and for illustrative purposes only.



Who is paying?

The Federal Government's and State and Local Governments' Spending, 1956 to 2017 (Billions of 2017\$)

Water Utilities^b

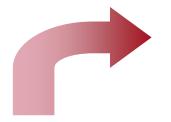


^b Includes water supply and wastewater treatment facilities

Source: Congressional Budget Office. Public Spending on Transportation and Water Infrastructure, 1956 to 2017. October 2018. Publication 54539.





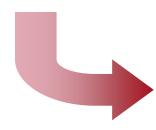


Communities have a choice to make about how to manage water assets

Avoid the issue and risk...

- emergency repairs
- business interruption
- public health impacts
- regulatory problems
- higher long-term costs

OR...



Invest proactively in management of water infrastructure assets to continue providing high-quality, reliable service. (at a lower long-term cost)

Source: RCAP



Funding sources and strategies

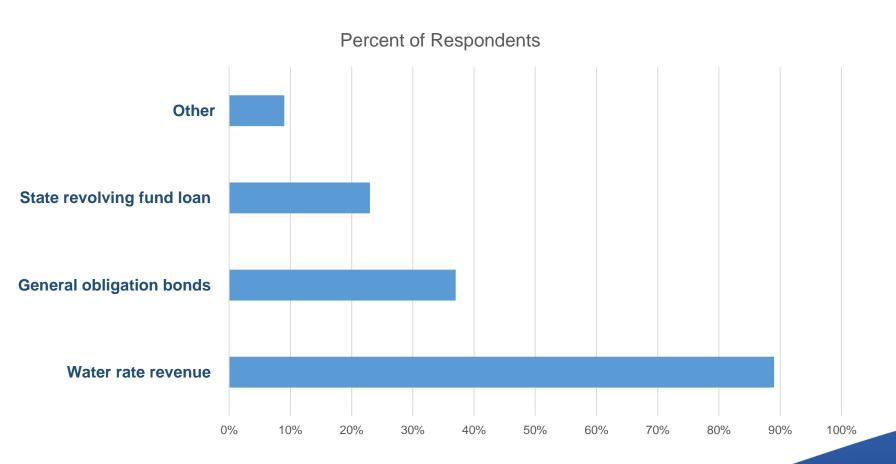
Save now and spend later

- Spend/pay as you go spend borrowed funds as you go and pay later
- Spend grant funds and get someone else to pay





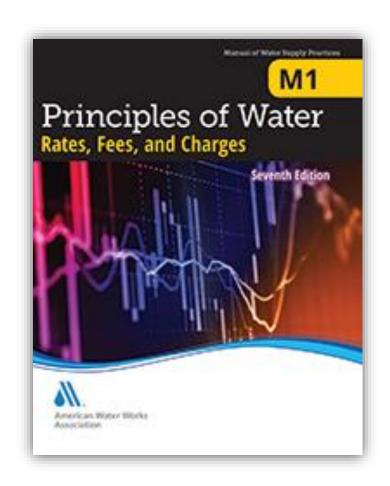
Source of funding for drinking water infrastructure, repair, and replacement

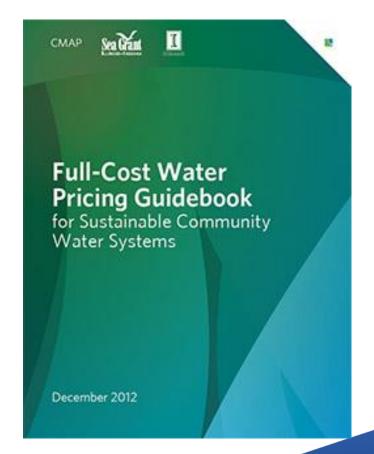


Source: Center for Neighborhood Technology and Chicago Metropolitan Agency for Planning Water Loss Survey, 2013. More than one answer could be selected. n = 79.

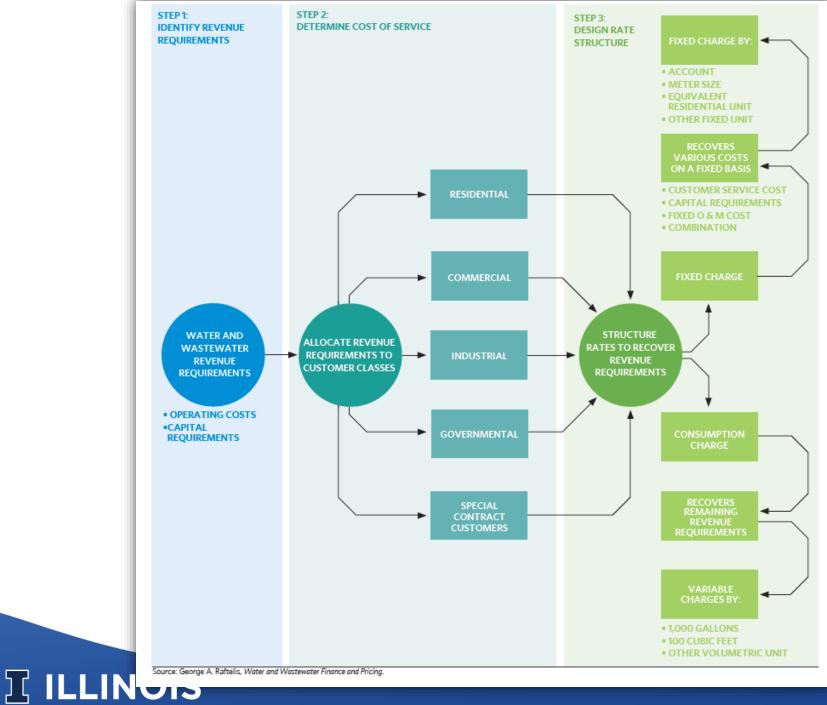














Analogy: what is the full cost of driving?

- Gas
- Maintenance
- Operation
- Financing

Road Maintenance & Construction

- Traffic Congestion
- Emissions Impacts

Social Costs

Full Cost





Full cost water pricing

- Operations, Maintenance, Administration
- Debt Service
- Reserves
- Infrastructure Renewal and Repair

- Infrastructure Replacement
- Planning & Programming
- Water Source Protection

Cost of Service Water Rates

Cost

Cost of service rates: the pricing gap

Adjusting price towards full supply cost.

FULL SUPPLY COST PRICING

OPERATION AND MAINTENANCE COST

CAPITAL COST

CURRENT COSTS

REPLACEMENT AND GROWTH

TRADITIONAL PRICING

OPERATION AND MAINTENANCE COST (SUBSIDIZED)

CAPITAL COST (HISTORIC, SUBSIDIZED)

PRICING GAP

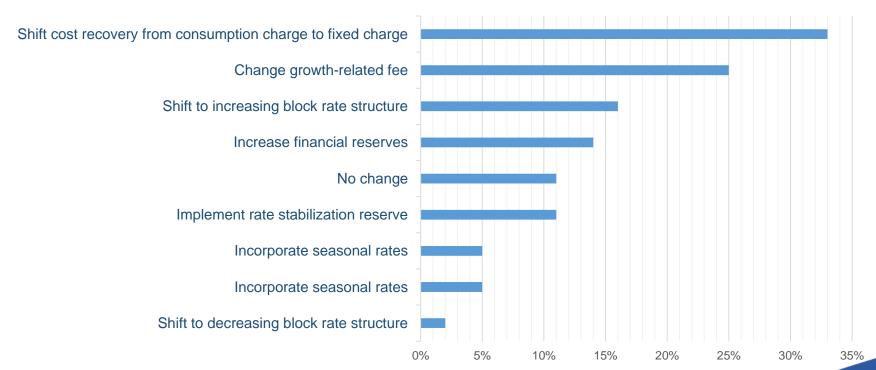
Source: Figure adapted from Rogers, P., R. Bhatia, and A. Huber. 1997. Water as a social and economic good: how to put the principle into practice. Paper prepared for the meeting of the Technical Advisory Committee of the Global Water Partnership in Namibia and Marbek Resource Consultants Analysis of Economic Instruments for Water Conservation Final Report to the Canadian Council of Ministers of the Environment: Water Conservation and Economics Rask Group.





How are utilities responding to the pricing gap?

Utility response to cost recovery needs (responses as a % of total n = 706)

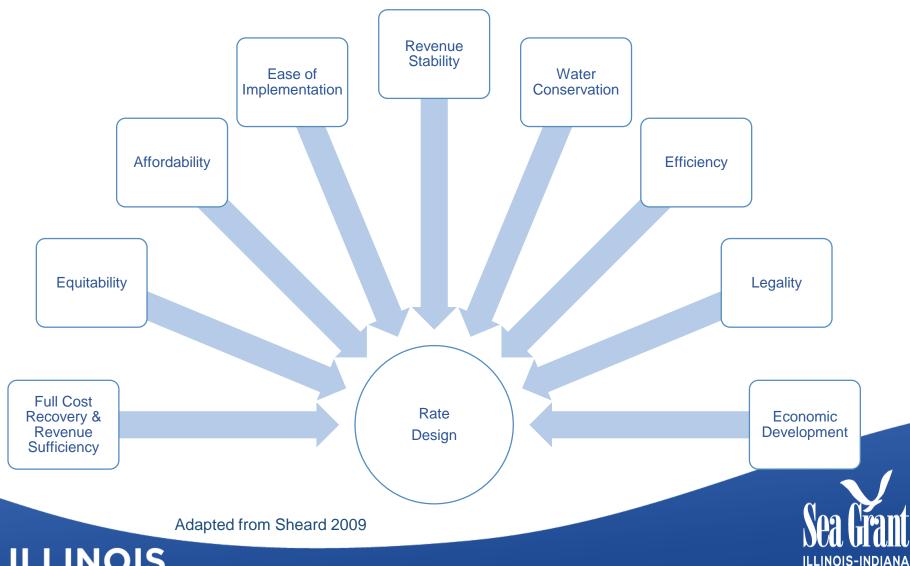


Source: Murphy, M. (2018) 2018 State of the Water Industry: The Challenge of Building Resilience. Journal AWWA



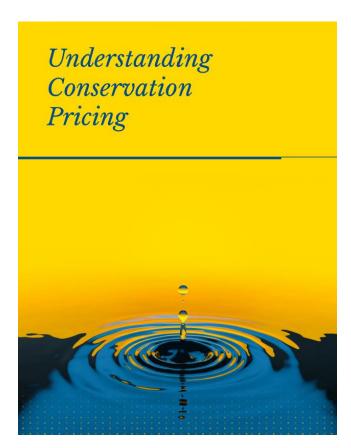


Rate design: art, politics, science





What is conservation pricing?



- Conservation pricing/rates
 - water rate structures that motivate consumers to use water efficiently.





Why implement conservation pricing?

Benefits

Demand reduction

Delay system expansion

Protect water resources

Lower customer bills

Reduced operating costs

Decrease wastewater costs

Time and expertise to design & implement

Risk of disconnection

Resistance to rate adjustments

Increased revenue variability

Costs



How can water rates and billing encourage efficient water use?

Full Cost Pricing

Price Sensitivity (Price Elasticity)

Customer Class Price Differentiation

Billing Frequency and Communication

Volumetric Charge

Base/Minimum/Fixed Component of Bill

Rate Adjustment Frequency

Direct Metering



Summary of conservation rate structures

UNIFORM RATE

INCREASING BLOCK

SEASONAL

TIME-OF-USE

EXCESS USE RATE

WATER BUDGET

SCARCITY PRICING

SPATIAL/ZONAL RATES

HUMPBACK RATE



Conservation pricing in Illinois

Lack of cost knowledge makes assessing full-cost rate recovery difficult.

37 percent of northeastern Illinois water systems have one customer billing class.

One-third percent of systems bill monthly.

The majority of systems use a uniform rate structure (88 percent).

58 percent of water suppliers include a minimum use allowance with the base charge.

On average 30 percent of the bill is recovered from the fixed charge.

Few systems are using seasonal rates.



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Questions?

MSchneemann@cmap.illinois.gov 312.676.7456

